#### SEC 80: FIN, MC, WRDM

## BUDGET AND TREASURY OFFICE: 2023/2024 ADJUSTMENT BUDGET REPORT

## PURPOSE

The purpose of this report is to table the proposed adjustment on the 2023/2024 Annual Budget to Council for approval.

## **INTRODUCTION**

Section 28 of the Municipal Finance Management Act, 2003 (MFMA) allows a municipality to revise its approved annual budget rhrough an adjustment budget:

- 1) A municipaly may revise an approved annual budget through an adjustment budget;
- 2) An adjustment budget:
  - a) Must adjust the revenue and expenditure estimates downwards if there is material under-collection of revenue during the current year;
  - b) May appropriate additional revenues that have become available over and above those anticipated in the annual budget, but only to revise or accelerate spending programmes already budgeted for;
  - c) May, within a prescribed framework, authorise unforeseeable and unavoidable expenditure recommended by the mayor of the municipality;
  - d) May authorise the utilisation of projected savings in oe vote towards spending under another vote;
  - e) May authorise the spending of funds that were unspent at the end of the past financial year where the under-spending could not reasonably have beenforeseen at the time to include projected roll-overs when the annual budget for the current year was approvedd by the council;
  - f) May correct any errors in the annual budget; and
  - g) May provide for any other expenditure within a prescribed framework.
- 3) An adjustment budget must be in a prescribed form.
- 4) Only the mayor may table an adjustment budget in the municipal council, but an adjustment budgegt in terms of subsection (2)(b) to (g) may only be tabled within any prescribed limitations as to timing or frequency.

- 5) When an adjustment budget is tabled, it must be accompanied by:
  - a) An explanantion how the adjustment budget affects the annual budget;
  - b) A motivation of any material changes to the annualo budget;
  - c) An explanation of the impact of any increased spending on the annual budget and the annual budget for the next two financial years; and
  - d) Any other supporting documentation that may be prescribed.
- 6) Municipal tax and tariffs may not be increased during a financial year.
- 7) Sections 22(b) and 24(3) apply in respect of an adjustment budget, and in such application a reference in those sections to an annual budget must be read as a reference to an adjustment budget.
- 8) Section 16(3) provides that budget in each sphere of government must contain:
  - a) Estimates of revenue and expenditure, differentiating between capital and current expenditure;
  - b) Proposals of financing any anticipated deficit for the period which they apply; and
  - c) An indication of intentions regarding borrowings and other forms of public liabiloity that will increase public debgt during the ensuringyear.

## **RECOMMENDATIONS THAT:**

- 1. In terms of the Municipal Finance Management Act, 2003 (Act No 56 of 2003) the Municipal Council should approve the 2023/2024 Proposed Adjustments on the Annual Budget of the West Rand District Municipality.
  - a. That operational revenue budget be adjusted from R298,292 million to R325,333 million.
  - b. That the operational expenditure budget be adjusted from R300,625 million to R397,317 million.
  - c. That the capital revenue budget be adjusted from R75,786 million to R77,364 million.
  - d. That the capital expenditure budget be adjusted from R73,450 million to R8,378 million.
- 2. That the Adjusted budget be published on the municipal website and be submitted to National and Provincial Treasury.



# TABLE OF CONTENTS

| PART   | ONE: ADJUSTMENT BUDGETS   | 10  |
|--------|---|-----|
| 1.     | Section one:  | 10  |
| 2.     | Purpose   | 10  |
| 3.     | Section two: Resolutions  |     |
| 4.     | Section three: Executive summary  | 11  |
| Table  | 1: High level summary of the 2023/24 Adjustment Budgets                     | 14  |
| Table  | 2: Operating budget by municipal vote                                       | 16  |
| Table  | 3: Operating budget Revenue by source and expenditure by type               | 17  |
| Table  | 4: Contracted Services  | 18  |
| Table  | 5: Other Operating expenditure  | 18  |
| Table  | 6: Capital projects as % of total municipal budget                          | 20  |
| Table  | 7: Repairs and maintenance expenditure                                      | 21  |
| Table  | 8: Free cash flow analysis  | 22  |
| 5.     | Section four: Adjustment budget tables                                      | 24  |
| PART   | TWO: SUPPORTING DOCUMENTATION   | 46  |
| 6.     | Section five: Measurable performance objectives and indicators              | 46  |
| 7.     | Section 6: Expenditure on allocations and grant programmes                  | 46  |
| Table  | 9: Grants allocation  | 47  |
| 8.     | Section seven: Transfers and grants made by the municipality                | 47  |
| Table  | 10: Transfers allocation  | 47  |
| 9.     | Section eight: SDBIP  | 48  |
| The re | evised and adjusted departmental SDBIP must be approved and signed off by t | the |
|        | respective Executive Managers before submitting to PMS                      | 48  |
|        |   |     |

## PART ONE: ADJUSTMENT BUDGETS

### 1. Section one:

### Purpose

To seek approval from the Council on the adjustments proposed to the 2023/2024 Adjustment Budget.

## 2. Section two: Resolutions

It is recommended –

- In terms of the Municipal Finance Management Act, 2003 (Act no 56 of 2003); Municipal Council should approve the 2023/24 Proposed Adjustments on the Annual Budget of West Rand District Municipality:
- □ That operational revenue budget be adjusted from R298,292 million to R325,333 million.
- □ That the operational expenditure budget be adjusted from R300,625 million to R397,317 million.
- □ That the capital revenue budget be adjusted from R75,786 million to R77,364 million.
- □ That the capital expenditure budget be adjusted from R73,450 million to R8,378 million.
- 2) That the Adjusted budget be published on the municipal website and be submitted to National and Provincial Treasury.

### 3. Section three: Executive summary

### 3.1. Introduction

In every financial year, the municipality is expected that a performance assessment (review) with regard to the implementation of the agreed IDP strategic objectives and the service delivery programmes as outlined in our SDBIP should be performed on the quarterly basis.

Following the completion of quarterly performance assessments for both financial and non-financial compiled in accordance with section 72 of the Municipal Finance Management Act (MFMA), an assessment was determined whether is it necessary for the municipality to adjust or review its annual budget (Adjustment Budget) or not.

In the case of West Rand District Municipality, an assessment on performance is being carried on quarterly basis through an SDBIP and quarterly financial reports. As a result there is a need to review our approved annual budget through the outlined processes of the Adjustment Budget.

The Mid-Year Budget and Performance assessment report of December 2023 and its SDBIP were used to review whether we have spent and collected accordingly and whether we have implemented the approved programmes.

#### **3.2.** Legislative background

The West Rand District Municipality has followed Section 28 of the Municipal Finance Management Act, 2003 (MFMA) that allows a municipality to revise its approved annual budget through an adjustment budget. Amongst other, the municipality has approved the adjustments budgets to adjust the revenue and expenditure estimates downwards of material under-collection of revenue during the current year; to appropriate additional revenues that have become available over and above those anticipated in the annual budget, but only to revise or accelerate spending programmes already budgeted for; correct any errors in the annual budget.

### 3.3. 2023/24 Gauteng Provincial budget

The MEC of Finance delivered the Gauteng Provincial budget speech on 28 November 2023:

In the context of many socio economic challenges before us, preparation of this 2023

MTBPS and the Adjustments Budget has been a formidable task.

The economic outlook that underpins this Medium-Term Budget Policy Statement (MTBPS):

### **Gauteng economy**

According to Stats SA, our province contributed R1.42 trillion to South Africa's GDP of R4.16 trillion in 2022. In other words, the province was responsible for R33 out of every R100 the South African economy produced. The Gauteng economy is primarily driven by the finance, real estate, and business services sectors, as well as the transport and communication industry.

## THE 2023 ADJUSTMENT BUDGET

The 2023 Main Budget is today being adjusted by a net R4.551 billion from R158.9 billion to R163.5 billion. The net adjustment consists of allocations of the rollovers, national and provincial funding as follows:

- Wage settlement.
- Conditional grant reductions.
- Rollovers of both equitable share and conditional grants
- Provincial funding

The following departments have made a case for unforeseen and unavoidable circumstances, and receive addition resources as follows:

**Gauteng Department of Health:** An amount of R2.5 billion is allocated to the department to respond to the cost of implementing the 2023 wage agreement for public servants.

**Gauteng Department of Social Development:** The department receives an additional amount of R70 million for the acquisition of a new building which will be repurposed into a shelter for the homeless.

## Gauteng Department of Cooperative Governance and Traditional Affairs:

The departments receive an amount of R441 million earmarked for energy projects within the province, working with City Power within the context of the MOU that has been concluded between the province and the entity.

**Gauteng Department of Human Settlements:** The department receives a total additional amount of R160 million for interim sanitation services including chemical toilets and honey suckers.

**Gauteng Department of Roads and Transport:** A total amount of R80.7 million is allocated of which R25 million is for the payment of municipal services and R55.7 million additional funding is allocated for several items

including gazetting of operating licensing, new number plate project, the expansion of frontline services to TISH as part of revenue incentives.

**Gauteng Department of Community Safety:** An amount of R10 million is reallocated to the department from receivables to reimburse the department for receipts from the SANRAL that were 16 surrendered to the provincial revenue fund at the end of the 2022/23 financial year.

**Gauteng Department of Agriculture and Rural Development:** An amount of R159.1 million is availed for wages, unemployment insurance fund and Compensation for Occupational Injuries and Diseases Act (COIDA) for Green Army EPWP Programme. The department has recruited 6000 EPWP Green Army to participate in the Bontle ke Botho Gauteng's Clean and Green programme. The EPWP participants will reduce poverty and unemployment including skills development for the poor citizens of Gauteng particularly in TISH areas.

**Gauteng Department of Infrastructure Development**: The department receives a total additional amount of R429 million, of which R100 million is for operational leases and R329 million is earmarked for alternative energy projects.

In Conclusion, the MTBPS and the Adjustments Budget that we are presenting today does the following:

- It sets out how this provincial government plans to achieve fiscal sustainability by reducing the budget deficit and stabilizing the debt to GDP ratio over the medium term.
- It supports growth by maintaining a sustainable fiscal stance and providing on budget allocations to infrastructure and pro-growth policy priorities.
- It emphasises that reducing fiscal and economic risks should be complemented by rapid and decisive implementation of economic reforms, including urgently addressing the challenge of loadshedding, improving the efficiency of social and economic services and the capability of the state.

## 3.4. 2022/23 West Rand District Municipal budget

The adjustment budget seeks to rectify issues identified in the mid-year assessment of the financial results as well as the inclusion of the additional allocations. It is drafted in terms of section 28 of the MFMA. The municipality has implemented financial strategies to improve financial situation with continued guidance and support provided by the external stakeholders. The WRDM biggest challenge still remains Powers and Functions, Unfunded and

Under- Funded Mandates. The municipality strongly believe that the organization will continue as a going concern given the commitment towards service delivery. The WRDM adjustment budget is in the view of the monthly to quarterly financial reports to evaluate if the implemented budget is in the favourable position to move from unfunded to funded budgets.

A high-level summary of the 2023/24 adjustment budgets is provided in the table below:

| Description                            | Ref | 2023/2024<br>Adjustment Budget |                      |                 |                         |                         |  |  |
|--|-----|--------------------------------|----------------------|-----------------|-------------------------|-------------------------|--|--|
|  |     | Original Budget                | Total<br>Adjustments | Adjusted Budget | Budget Year<br>+2024/25 | Budget Year<br>+2025/26 |  |  |
| R thousands                            |     |                                |                      |                 |                         |                         |  |  |
| Financial Performance                  |     |                                |                      |                 |                         |                         |  |  |
| Interest earned - external investments |     | 3 919                          | 1 722                | 5 642           | 5 867                   | 6 102                   |  |  |
| Transfers and subsidies - operational  |     | 262 852                        | 11 767               | 274 619         | 274 438                 | 287 062                 |  |  |
| Transfers and subsidies - capital      |     | 75 786                         | 1 578                | 77 364          | 80 459                  | 83 677                  |  |  |
| Other revenue                          |     | 31 521                         | 13 553               | 45 073          | 44 426                  | 45 229                  |  |  |
| Total Revenue                          |     | 374 078                        | 28 620               | 402 698         | 405 190                 | 422 071                 |  |  |
| Operating expenditure                  |     | 300 625                        | 93 692               | 394 317         | 397 260                 | 414 141                 |  |  |
| Capital expenditure                    |     | 73 450                         | (65 072)             | 8 378           | 7 928                   | 7 928                   |  |  |
| Total Expenditure                      |     | 374 075                        | 28 620               | 402 696         | 405 189                 | 422 070                 |  |  |
| Surplus/Deficit                        |     | 2                              | 0                    | 2               | 1                       | 1                       |  |  |

Table 1: High level summary of the 2023/24 Adjustment Budgets

The computation of the adjusted budget summary has taken into account both income and expenditure according to the Municipality's mid-year figures. Therefore, the current budget indicates that the municipality should adopt better financial management decisions in order to provide for functions that are either funded or under-funded to reduce the budget deficit and to improve overall liquidity of the municipality until the situation is resolved. The upward adjustment from the total expenditure is higher than the upward adjustment from the total revenue due to high standard of living and low collections from own revenue generated.

Furthermore, the municipality has made a provision for non-cash items by increasing expenditure to prevent unauthorized expenditure.

## **3.5. Impact of National Development Programme approach**

The National Development Programme is a new integrated planning model for Cooperative Governance which seeks to be a new integrated, district-based, service delivery approach aimed at fast-tracking service delivery and ensure that municipalities are adequately supported and resourced to carry out their mandate. The implementation of the National Development Progamme enhances intergovernmental relations wherein different sector departments collaborate in the implementation of service delivery projects in different local municipalities within the West Rand Region.

The National Development Programme (NDP) is in the process of being reviewed in line with the process plan developed by National and Provincial Department of Cooperative Governance and Traditional Affairs (CoGTA) including other sector departments, wherein the current projects will be assessed and the new projects may be identified to accelerate service delivery. The process plan for the review of NDP will also be submitted to Council for endorsement.

**3.6.** Municipal Regulations on a Standard Chart of Accounts (mSCOA) The municipality has prepared its budget and B schedules on version 6.7 of the mSCOA classification framework.

## **3.8.** Operating budget Expenditure and Revenue by municipal vote

## Table 2: Operating budget by municipal vote

| Vote Description                                  |     |                    |               | Budget Year 2 | 2023/2043 |                         |                         |
|---|-----|--------------------|---------------|---------------|-----------|-------------------------|-------------------------|
|   | Ref | Original<br>Budget | Other Adjusts | Total Adjusts | Adjusted  | Budget Year<br>+2024/25 | Budget Year<br>+2025/26 |
| R thousands                                       |     |                    |               |               |           |                         |                         |
| Revenue by Vote                                   | 0   |                    |               |               |           |                         |                         |
| Vote 1 - Corporate Governance                     |     | 10 087             | 5 811         | 5 811         | 15 898    | 16 645                  | 17 410                  |
| Vote 2 - Municipal Manager & Support              |     | 14 305             | 353           | 353           | 14 658    | 15 347                  | 16 053                  |
| Vote 3 - Corporate Services                       |     | 36 622             | 13 245        | 13 245        | 49 867    | 52 210                  | 54 612                  |
| Vote 4 - Budget & Treasury Office                 |     | 37 740             | 2 646         | 2 646         | 40 386    | 42 284                  | 44 229                  |
| Vote 5 - Health & Social Development              |     | 49 253             | (1 265)       | (1 265)       | 47 988    | 50 243                  | 52 554                  |
| Vote 6 - Public safety                            |     | 121 255            | 9 213         | 9 213         | 130 468   | 136 600                 | 142 884                 |
| Vote 7 - Regional planning & Economic Development |     | 104 817            | (1 392)       | (1 392)       | 103 426   | 108 287                 | 113 269                 |
| Total Revenue by Vote                             | 2   | 374 078            | 28 611        | 28 611        | 402 690   | 421 616                 | 441 010                 |
|   |     |                    |               |               |           |                         |                         |
| Expenditure by Vote                               |     |                    |               |               |           |                         |                         |
| Vote 1 - Corporate Governance                     |     | 15 132             | 765           | 765           | 15 897    | 16 645                  | 17 410                  |
| Vote 2 - Municipal Manager & Support              |     | 13 358             | 1 300         | 1 300         | 14 658    | 15 347                  | 16 053                  |
| Vote 3 - Corporate Services                       |     | 45 988             | 3 879         | 3 879         | 49 867    | 52 211                  | 54 612                  |
| Vote 4 - Budget & Treasury Office                 |     | 35 025             | 5 361         | 5 361         | 40 386    | 42 284                  | 44 229                  |
| Vote 5 - Health & Social Development              |     | 48 274             | (287)         | (287)         | 47 988    | 50 243                  | 52 554                  |
| Vote 6 - Public safety                            |     | 114 478            | 15 990        | 15 990        | 130 468   | 136 600                 | 142 883                 |
| Vote 7 - Regional planning & Economic Development |     | 101 820            | 1 603         | 1 603         | 103 425   | 108 286                 | 113 267                 |
| Total Expenditure by Vote                         | 2   | 374 075            | 28 611        | 28 611        | 402 688   | 421 615                 | 441 009                 |
| Surplus/ (Deficit) for the year                   | 2   | 2                  | 0             | 0             | 1         | 2                       | 2                       |

- **3.8.1** The above income and expenditure summary table indicates the adjustments per municipal vote due to following reasons.
  - The votes with a deficit budget including Corporate Governance, Municipal Manager and Corporate service was adjusted with operational revenue generated from other votes with surpluses.
  - The expenditure was adjusted upward based on the current performance and Annual Financial Statements actual performance.
  - The department with the highest upward adjustment on both income and expenditure is Public safety due to approved rollovers and Corporate services due to ITC expenditure, payment arrangement with Labour department and other operational expenditure.
  - The interest charges from actuarial valuation of employee benefits contribute more expenditure increase in finance due actuarial result from previous financial year.

### A summary of the operating budget is provided in the table below: Table 3: Operating budget Revenue by source and expenditure by type

| Revenue By Source and Expenditure Budget Year 2023/24        |  |                     |               |                      |                    |                         |                         |  |  |  |
|--|--|---------------------|---------------|----------------------|--------------------|-------------------------|-------------------------|--|--|--|
| Description  |  | Budget Year 2023/24 |               |                      |                    |                         |                         |  |  |  |
|  |  | Original<br>Budget  | Other Adjusts | Total<br>Adjustments | Adjusted<br>Budget | Budget Year<br>+2024/25 | Budget Year<br>+2025/26 |  |  |  |
| R thousands  |  |                     |               |                      |                    |                         |                         |  |  |  |
| Revenue By Source  |  |                     |               |                      |                    |                         |                         |  |  |  |
| Rental of facilities and equipment                           |  | 2 606               | -             | -                    | 2 606              | 2 710                   | 2 819                   |  |  |  |
| Interest earned - external investments                       |  | 3 919               | 1 722         | 1 722                | 5 642              | 5 867                   | 6 102                   |  |  |  |
| Interest earned - outstanding debtors                        |  | 355                 | 459           | 459                  | 814                | 846                     | 880                     |  |  |  |
| Licences and permits   |  | 701                 |               | -                    | 701                | 729                     | 758                     |  |  |  |
| Reversal on impairment of investment                         |  | 4 600               |               | -                    | 4 600              | 3 825                   | 3 005                   |  |  |  |
| Transfers and subsidies                                      |  | 262 852             | 11 767        | 11 767               | 274 619            | 274 438                 | 287 062                 |  |  |  |
| Other revenue  |  | 22 709              | 12 993        | 12 993               | 35 702             | 36 315                  | 37 767                  |  |  |  |
| Gains on disposal of PPE                                     |  | 550                 | 100           | 100                  | 650                | _                       | _                       |  |  |  |
| Total Revenue excluding capital transfers and contributions) |  | 298 292             | 27 042        | 27 042               | 325 333            | 324 731                 | 338 393                 |  |  |  |
| Expenditure By Type  |  |                     |               |                      |                    |                         |                         |  |  |  |
| Employee related costs                                       |  | 222 569             | 2 500         | 2 500                | 225 069            | 231 565                 | 241 990                 |  |  |  |
| Remuneration of councillors                                  |  | 13 132              | 765           | 765                  | 13 897             | 14 453                  | 15 031                  |  |  |  |
| Debtimpaiment  |  | 650                 | 1 000         | 1 000                | 1 650              | 1 716                   | 350                     |  |  |  |
| Depreciation & asset impairment                              |  | 5 800               | 200           | 200                  | 6 000              | 6 240                   | 4 000                   |  |  |  |
| Finance Charges  |  | 6 135               | 4 363         | 4 363                | 10 498             | 6 435                   | 6 738                   |  |  |  |
| Other materials  |  | 250                 | 160           | 160                  | 410                | 300                     | 350                     |  |  |  |
| Contracted services  |  | 9 464               | 76 943        | 76 943               | 86 407             | 83 218                  | 86 589                  |  |  |  |
| Transfers and subsidies                                      |  | 12 469              | (734)         | (734)                | 11 735             | 12 463                  | 13 500                  |  |  |  |
| Operating Surplus/Deficit                                    |  | 30 156              | 8 495         | 8 495                | 38 651             | 40 870                  | 45 594                  |  |  |  |
| Total Operating Expenditure                                  |  | 300 625             | 93 692        | 93 692               | 394 317            | 397 260                 | 414 141                 |  |  |  |
| Operating Surplus/Deficit                                    |  | (2 334)             | (66 650)      | (66 650)             | (68 984)           | (72 530)                | (75 748)                |  |  |  |
| Capital Transfers and Subsidies                              |  | 75 786              | 1 578         | 1 578                | 77 364             | 80 459                  | 83 677                  |  |  |  |
| Total Capital expeniture                                     |  | 73 450              | (65 072)      | (65 072)             | 8 378              | 7 928                   | 7 928                   |  |  |  |
| Total Surplus/Deficit  |  | 2                   | 0             | 0                    | 2                  | 1                       | 1                       |  |  |  |

## 3.8.2 The adjusted operating deficit

The adjusted balanced budget for the current year of R2 thousand was computed under financial challenges. The major reasons underpinning the municipality adjusting its budget is:

- The depreciation charge which is not fully cashed-back;
- The reduction in estimated revenue collection, particularly the municipal own revenue being relatively low for the current year;
- The increase over non-cash items;
- Additional revenue allocation for operational budget from approved rollover;
- Additional expenditure for operational budget;

## • Redirection of operational budget being utilized for capital purposes; Contracted services and other expenditure breakdown

| Contracted services breakdown  | Original  | YTD<br>expenditure | Adjustment | Adjusted   | Reasons for adjustment  | Vote              |
|--|-----------|--------------------|------------|------------|---|-------------------|
| Security Services  | 3 445 003 | 1 391 684          | -          | 3 445 003  |   | Public Safety     |
| Rural Roads Asset Management (RRAMS)<br>professional services  | 786 000   | -                  | (786 000)  | -          | Contract for service provider not renuwed, grant conditions revised                                 | Regional Planning |
| Actuarial valuation  | 30 000    | 19 205             | (10 795)   | 19 205     | Once off payment  | Finance           |
| Consultants and professional services  | 965 040   | 205 728            | (759 312)  | 205 728    | Contract not renuwed  | Finance           |
| Repairs and maintenance of unspecified<br>assets : Main Buidling   | 600 000   | -                  | -          | 600 000    |   | Corporate Serices |
| Repairs and maintenance of unspecified<br>assets :Building Fire stations & Disaster<br>Management Centre | -         | -                  | 7 315 000  | 7 315 000  | Funded by fire grant rollover   | Public Safety     |
| Repairs and maintenance of unspecified<br>assets: Fire Vehicles and equipment                            | 600 000   | 908 567            | 1 663 754  | 2 263 754  | Funded by fire grant rollover   | Public Safety     |
| Repairs and maintenance of unspecified<br>assets: Pool Vehicle   | 100 000   | 68 950             | -          | 100 000    |   | Finance           |
| Repairs and maintenance of unspecified<br>assets: Computer equipment                                     | 100 000   | 85 840             | 70 000     | 170 000    | Under estimated   | Corporate Serices |
| Legal fees   | 1 327 833 | 303 089            | -          | 1 327 833  |   | Corporate Serices |
| DC Board, Audit and risk committee   | 560 186   | 258 417            | -          | 560 186    |   | Municipal Manager |
| DMPT committee   | 750 000   | 21 584             | (650 000)  | 100 000    | Over estimated  | Regional Planning |
| Burial services  | 200 000   | 175 043            | 100 000    | 300 000    | Under estimated   | Health            |
| Building of multipuporse centre  | -         | 36 478 025         | 70 000 000 |            | GRAP reporting requirement: the project to be<br>recorded as operational not capital<br>expenditure | Regional Planning |
| Total  | 9 464 061 | 39 916 133         | 76 942 647 | 86 406 709 |   |                   |

## Table 4: Contracted Services

## Table 5: Other Operating expenditure

| Other operating expenditure                   | Original   | YTD<br>expenditure | Adjustment | Adjusted   | Reasons for adjustments                             | Vote                    |
|---|------------|--------------------|------------|------------|---|-------------------------|
| Advertising                                   | 400 140    |                    |            | 400 140    |   | Corporate Services      |
| Bank charges facilities                       | 105 300    | 19 630             | - 60 000   | 45 300     | Over estimated                                      | Finance                 |
| Communication                                 | 1 537 380  | 1 108 334          | 700 000    | 2 237 380  | Under estimated                                     | Corporate Services      |
| External Audit fees                           | 3 369 600  | 2 922 908          | -          | 3 369 600  |   | Finance                 |
| External computer services                    | 3 764 957  | 3 452 640          | 1 000 000  | 4 764 957  | The over-spending is due to computer de             | Corporate Services      |
| Lease of office equipment                     | 400 140    | 236 473            | -          | 400 140    |   | Corporate Services      |
| Insurance underwriting and excess             | 2 685 150  | 1 516 624          | - 998 607  | 1 686 543  | Annual payment has already incurred                 | Finance                 |
| Municipal services                            | 3 685 500  | 2 528 680          | 400 000    | 4 085 500  | Under estimated                                     | Corporate Services      |
| Membership fees SALGA                         | 2 000 470  | -                  | -          | 2 000 470  |   | Corporate<br>Governance |
| Professiona bodies                            | 95 000     | 47 227             | -          | 95 000     |   | Finance                 |
| Travel subsistence                            | 121 095    | 34 000             | - 25 000   | 96 095     | Low expenditure due to cost<br>containment measures | Corporate Services      |
| Uniform and protective clothing               | -          | -                  | 3 000 000  | 3 000 000  | Funded by fire grant rollover                       |                         |
| Cleaning material/ Chemical                   | 250 000    | -                  | - 150 000  | 100 000    | Over estimated                                      |                         |
| Vehicle tracking                              | 63 180     | -                  | -          | 63 180     |   | Finance                 |
| Fuel  | 1 342 575  | 870 000            | 397 428    | 1 740 003  | High fuel prices                                    | Corporate Services      |
| Workman's Compensation fund                   | 1 250 000  | -                  | 2 750 000  | 4 000 000  | Informed by payment arrangement                     | Corporate Services      |
| LG SETA trainings                             | 9 085 800  | 917 560            | -          | 9 085 800  | Funded by mandatory grant                           | Corporate Services      |
| Motor vehicle licence and registration        |            | 19 821             | 25 000     | 25 000     | Not provided from original budget                   | Finance                 |
| Health serivices operational project HIV/AIDS |            | 25 000             | 249 380    | 249 380    | Utilisation of handling fees from HIVgrant          | Health and social       |
| RRAMS operational project                     |            |                    | 1 206 799  | 1 206 799  | grant conditions revised                            | Regional                |
| Total   | 30 156 287 | 13 779 113         | 8 495 000  | 38 651 287 |   |                         |

## 3.9. Capital budget

National Treasury has urged municipality to prioritize spending on infrastructure. The summary of capital projects over the MTREF is listed in the table below.

The construction of link road between Westonaria and Finsbury is funded through neighbourhood development partnership grant gazette in a DoRA bill. The project is adjusted to operational project under contracted service as the asset will be not be recognize as asset of the municipality in the fixed asset register as per GRAP reporting requirement.

The total capital expenditure to be adjusted with additional R4,478 million due to approved rollover grant by Provincial Government. The funds will be shifted from operational to capital funds based on service delivery needs analysis. The total adjustment of R1,876 million for computer equipment will be funded by fire grant roll over and R150 thousand that will be funded by Rural Asset Management Systems (RAMS) Grant.

The additional expenditure of R1,876 million for the purchase of fire vehicle is due to approved rollover from capacity building grant of R2,200 million received in the previous financial year. The purchasing of municipal vehicle will internally generated

The disaster management equipment will be funded by the approved rollover of R2,634 million from R3,022 million gazzetted from the previous financial year.

All grants are anticipated to be utilized by end of the financial year.

| of the Capital Expenditure Adjustment Budget Statement - February 2024 |     |                 |             |                      |                         |                         |  |  |  |
|--|-----|-----------------|-------------|----------------------|-------------------------|-------------------------|--|--|--|
| Description  | Ref | f 2023/2024     |             | Adjustment<br>Budget |                         |                         |  |  |  |
|  |     | Original Budget | Adjustments | Adjusted Budget      | Budget Year<br>+2024/25 | Budget Year<br>+2025/26 |  |  |  |
| R thousands  |     |                 |             |                      |                         |                         |  |  |  |
| Fire rescue services euipment  |     |                 | -           | -                    | -                       | -                       |  |  |  |
| Computer equipment and ICT equipment                                   |     | 450             | 1 867       | 2 317                | 2 410                   | 2 506                   |  |  |  |
| Public safety vehicles   |     | 3 000           | 1 876       | 4 876                | 3 889                   | 3 889                   |  |  |  |
| Disaster management equipment  |     | _               | 735         | 735                  | 178                     | 185                     |  |  |  |
| NDPG project   |     | 70 000          | (70 000)    | -                    | -                       | -                       |  |  |  |
| Purchase of municipal vehicle  |     | -               | 450         | 450                  |                         |                         |  |  |  |
|  |     | 72 450          | 4 470       | 0.270                | C 477                   | C 590                   |  |  |  |
| Total capital expenditure  |     | 73 450          | 4 478       | 8 378                | 6 477                   | 6 580                   |  |  |  |
| Total municipal expenditure  |     | 300 625         | 93 692      | 394 317              | 397 260                 | 414 141                 |  |  |  |
| % of municipal expenditure   |     | 24.4%           | 0%          | 2.1%                 |                         |                         |  |  |  |

# Table 6: Capital projects as % of total municipal budget

### 3.10. Repairs and maintenance expenditure

The adjusted budget allocation for the repairs and maintenance will be adjusted from R1,400 million to R10,449 million due to approved rollover of capacity building grant from Provincial Government. The amounts reflected as repairs and maintenance on fire vehicle and equipment represents contracted services on emergency vehicles maintenance in responding to service delivery

The municipality has allocated R600 thousands for maintenance of municipal building due to its current state to improve the working conditions of its employees.

In terms of National Treasury norms repairs and maintenance must be 8% of total operating budget, however due financial challenges faced by the municipality repairs and maintenance is less than 1% of the total operating budget in 2023/24

| Description   | Ref |                 |             | Adjustment<br>Budget |                         |                         |
|---|-----|-----------------|-------------|----------------------|-------------------------|-------------------------|
|   |     | Original Budget | Adjustments | Adjusted Budget      | Budget Year<br>+2024/25 | Budget Year<br>+2025/26 |
| R thousands   |     |                 |             |                      |                         |                         |
| Maintenace of main building: Main building              |     | 600             | (150)       | 450                  | 471                     | 493                     |
| Maintenace of main building : Mayor's house             |     |                 | 150         | 150                  | 150                     | 150                     |
| Maintenace of fire stations and disaster management cer | tre | -               | 7 315       | 7 315                | 7 659                   | 8 011                   |
| Repairs of Fire vehicles an d equipment                 |     | 600             | 1 664       | 2 264                | 2 370                   | 2 479                   |
| Repair of computer equipment and ICT equipment          |     | 100             | 70          | 170                  | 178                     | 186                     |
| Repairs of pool vehicles                                |     | 100             | _           | 100                  | 105                     | 110                     |
| Total repairs and expenditure                           |     | 1 400           | 9 049       | 10 449               | 10 933                  | 11 429                  |
| Total municipal expenditure                             |     | 300 625         | 93 692      | 394 317              | 397 260                 | 414 141                 |
| % of municipal expenditure                              |     | 0.5%            | _           | 2.6%                 |                         |                         |

#### Table 7: Repairs and maintenance expenditure

### **3.11.** Cash flow analysis

| Free Cash Flow Analysis                    |                   |  |  |  |  |  |  |  |  |
|--|-------------------|--|--|--|--|--|--|--|--|
| Total Application of cash and investments: | Balances (R '000) |  |  |  |  |  |  |  |  |
| Cash and cash equivlent 31 January 2024    | 66 238            |  |  |  |  |  |  |  |  |
| Unspent conditional grants                 | (41 820           |  |  |  |  |  |  |  |  |
| Free cash flow - 31 January 2024           | 24 418            |  |  |  |  |  |  |  |  |
| Obligations                                | (67 101           |  |  |  |  |  |  |  |  |
| February 2024 obligations                  | (20 651           |  |  |  |  |  |  |  |  |
| March 2024 obligations                     | (21 055           |  |  |  |  |  |  |  |  |
| April 2023 obligations                     | (25 395           |  |  |  |  |  |  |  |  |
| Equitable share – March 2024               | 63 705            |  |  |  |  |  |  |  |  |
| Net inflow                                 | 21 022            |  |  |  |  |  |  |  |  |
| Obligations                                | (41 659           |  |  |  |  |  |  |  |  |
| May 2023 obligations                       | (21 512           |  |  |  |  |  |  |  |  |
| June 2023 obligations                      | (20 147           |  |  |  |  |  |  |  |  |
| Net cash flow - (deficit) June 2023        | (20 637           |  |  |  |  |  |  |  |  |

#### Table 8: Free cash flow analysis

### 3.12. Unfunded and underfunded mandates

The municipality continues to carry the fire fighting and disaster management functions as unfunded mandates. These unfunded mandates constitutes more than 45% of the operating budget. The firefighting function is responsible for servicing all households, businesses and farms of the West Rand region and it is centralized at the district municipality. Municipal Health services focus on health inspections and environmental health is underfunded and constitutes more than 20% of the operating budget. It is imperative that a permanent solution be sought to fund both unfunded and underfunded mandates.

### **3.13.** Powers and Functions

The restoration of Powers and functions in terms of section 84(1) of the Municipal structures Act remains a priority to the municipality to enable a sustainable financial position of the District. The financial situation of the municipality is mainly caused by the fact that the municipality is completely grant dependent due to it having been deprived of its powers and functions that would have allowed it to generate its own revenue. Several interactions with external stakeholders in National and Provincial Government to remedy the situation has not yet been achieved.

### 3.14. Financial recovery plan

The municipality has been under the financial recovery plan since 2018/19 financial year. On the 1<sup>st</sup> of February 2018, the municipality invoked section 135 of the Municipal Finance Management Act (MFMA). In May 2018, the predictions of the municipality being unable to meet its obligations realized. The financial situation of the Municipality having not improved, the Provincial Executive resolved to place the Municipality under administration as per section 139(5)(a) of the Constitution of the Republic of South Africa. This particular intervention imposes a financial recovery plan on a municipality. We therefore request that you consider affording the Municipality an opportunity to make an arrangement to settle its outstanding liability within the perimeters of the financial recovery plan to be implemented. The municipality prepared the financial turnaround strategy from 2019/20 financial year as plan in achieving a funded budget in future. The implementation both the financial recovery plan and financial turnaround strategy managed to reduce the financial pressures of the municipality, however a permanent solution must be sought in resolving the challenges relating to unfunded and underfunded mandates.

## 3.15. Conclusion

The adjustment budget has been prepared in such a way that value for money and sustainability are key considerations. It is important to note that expenditure required to address the challenges facing the municipality and our communities will always exceed the available funding, hence the implementation of the financial strategies to achieve the balance to expenditure against realistically anticipated revenue as stipulated in Section 18 of the MFMA.

The WRDM has not been able to achieve funded adjusted budget though remedial measures are in place, revenue streams is the major challenge. The upward increase on expenditure was mainly affected by costs of living against low collection rate on municipality's own generated revenue for the past six and negative impact on non-cash items with no cash backed from previous financial years.

## 4. Section four: Adjustment budget tables

The following budget tables have been completed and are attached as **Annexure A**:

- Table B1 Budget summary;
- Table B2 Budgeted Financial Performance (Revenue and Expenditure by standard classification);
- Table B4 Budgeted Financial Performance (Revenue by Source and Expenditure by type);
- Table B5 Budgeted Capital Expenditure by Vote, standard classification and funding;
- Table B6 Budgeted Financial Position;
- Table B7 Budgeted Cash Flows;

## PART TWO: SUPPORTING DOCUMENTATION

#### 5. Section five: Measurable performance objectives and indicators

This budget is indicative of our commitment to achieving the objectives of local government set out in the Constitution of the Republic of South Africa and to do so in an efficient, effective and sustainable manner. These commitments are entrenched in our mission, vision and value statements and as such are reflected so in our budget and services delivery processes.

The Adjustment budget has been compiled in such a manner to ensure sustainable service delivery and to invest in infrastructure that will ensure growth over the medium term to long term.

### 6. Section 6: Expenditure on allocations and grant programmes

All grants that grants were allocated according to DoRA and gazette has no amendments except for rollovers. The SETA is discretionary grant that can be adjusted based on its performance.

The various grants are listed in a table below:

|                                       |                    |                      | Budget Year 2        | 2023/2024          |                         |                         |
|---------------------------------------|--------------------|----------------------|----------------------|--------------------|-------------------------|-------------------------|
| Description                           | Original<br>Budget | Other<br>Adjustments | Total<br>Adjustments | Adjusted<br>budget | Budget Year<br>+2024/25 | Budget Year<br>+2025/26 |
| R thousands                           |                    |                      |                      |                    |                         |                         |
| RECEIPTS:                             |                    |                      |                      |                    |                         |                         |
| Operating Transfers and Grants        |                    |                      |                      |                    |                         |                         |
| National Government:                  | 240 819            | -                    | -                    | 240 819            | 252 137                 | 263 736                 |
| Local Government Equitable Share      | 51 355             | -                    | -                    | 51 355             | 53 769                  | 56 242                  |
| RSC Levy Replacement                  | 187 061            | -                    | -                    | 187 061            | 195 853                 | 204 86                  |
| Finance Management                    | 1 200              | -                    | -                    | 1 200              | 1 256                   | 1 31                    |
| EPWP Incentive                        | 1 203              | -                    | -                    | 1 203              | 1 260                   | 1 31                    |
| Provincial Government:                | 12 469             | 11 767               | 11 767               | 24 236             | 12 287                  | 12 85                   |
| Health Subsidy                        | 12 469             | (734)                | (734)                | 11 735             | 12 287                  | 12 85                   |
| Fire and rescure services             | -                  | 9 866                | 9 866                | 9 866              | -                       | -                       |
| Disaster management                   | -                  | 2 635                | 2 635                | 2 635              | _                       |                         |
| Other grant providers:                | 9 564              | -                    | -                    | 9 564              | 10 014                  | 10 47                   |
| LG SETA                               | 9 564              | _                    | _                    | 9 564              | 10 014                  | 10 47                   |
| Total Operating Transfers and Grants  | 262 852            | 11 767               | 11 767               | 274 619            | 274 438                 | 287 06                  |
| Capital Transfers and Grants          |                    |                      |                      |                    |                         |                         |
| National Government:                  | 72 786             | (298)                | (298)                | 72 488             | 76 201                  | 79 70                   |
| Rural Roads Asset Management Systems  | 2 786              | (298)                | (298)                | 2 488              | 2 911                   | 3 04                    |
| Neighbourhood Development Partnership | 70 000             | -                    | -                    | 70 000             | 73 290                  | 76 66                   |
| Provincial Government:                | 3 000              | 1 876                | 1 876                | 4 876              |                         | -                       |
| Fire Rescue Services                  | 3 000              | 1 876                | 1 876                | 4 876              | _                       |                         |
| Total Capital Transfers and Grants    | 75 786             | 1 578                | 1 578                | 77 364             | 76 201                  | 79 70                   |
| TOTAL RECEIPTS OF TRANSFERS & GRANTS  | 338 638            | 13 345               | 13 345               | 351 983            | 350 639                 | 366 76                  |

## 7. Section seven: Transfers and grants made by the municipality

The total transfers and grants amount to R11,932 million in 2022/23, had a rollover of R733 thousand which was not approved by provincial government and will be transferred back in 2023/24 financial year.

| Description                                 | Apportion | Original<br>Budget | Adjustments | Adjusted<br>Budget |
|---|-----------|--------------------|-------------|--------------------|
| Transfers and subsidies                     |           |                    |             |                    |
| Mogale City Local Municipality              | 44%       | 5 486              | (734)       | 4 752              |
| Rand West City Local Municipality           | 32%       | 3 990              | -           | 3 990              |
| Merafong City Local Municipality            | 24%       | 2 993              |             | 2 993              |
| Handling fees 2%                            |           | _                  | (249)       | (249               |
| Total adjusted grants transferred to locals | 100%      | 12 469             | (983)       | 11 486             |

### Table 10: Transfers allocation

## 8. Section eight: SDBIP

In line with the graph above performance for the 2023/24 as at 31 December 2023 is at 98%, this indicates consistent performance where performance was reported at 98% in December 2022.

The municipality's performance is measured in line with the six (6) key performance areas of local government, which are service delivery, institutional planning and transformation, local economic development, financial viability; and good governance and public participation. Against this, below is a graph that outlines municipal performance as per municipal departments over the first half of the 2023/24 financial year ending 31 December 2023.

## **ADJUSTMENT CONSIDERATIONS**

Adjustment consideration(s) are to be dealt with in the 2023/24 Adjustment SDBIP process.

At high level the following areas have been identified as possible adjustments:

- □ KPIs targets may be adjusted downward / upwards in line with actual audited performance of  $1^{st}$  and  $2^{nd}$  quarters.
- $\Box$  Only 3<sup>rd</sup> and 4<sup>th</sup> quarter targets may be adjusted in instances where the annual target is being revised.

The revised and adjusted departmental SDBIP must be approved and signed off by the respective Executive Managers before submitting to PMS